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Italy: UN experts condemn bill to fine migrant rescuers

GENEVA (20 May 2019) – UN human rights experts* have condemned a proposed draft decree by Italy's interior minister, Matteo Salvini, to fine those who rescue migrants and refugees at sea, and urged the Government to halt its approval.

"The right to life and the principle of non-refoulement should always prevail over national legislation or other measures purportedly adopted in the name of national security," said the independent experts, who conveyed their concerns about the decree in a formal letter to the Italian Government.

"We urge authorities to stop endangering the lives of migrants, including asylum seekers and victims of trafficking in persons, by invoking the fight against traffickers. This approach is misleading and is not in line with both general international law and international human rights law. Instead, restrictive migration policies contribute to exacerbating migrants' vulnerabilities and only serve to increase trafficking in persons."

Earlier this month, Mr. Salvini announced a proposal to issue a decree that would fine vessels for every person rescued at sea and taken to Italian territory. NGO and other boats that rescued migrants could also have their licences revoked or suspended.

The UN experts said that, should the decree – yet to be approved by the government – enter into force, it would seriously undermine the human rights of migrants, including asylum seekers, as well as victims of torture, of trafficking in persons and of other serious human rights abuses.

They also asked for the withdrawal of two previous Directives banning NGO vessels rescuing migrants off Libya's coasts from accessing Italian ports. In particular, the second Directive singled out the Italian ship Mare Jonio for helping those at sea.

Declaring that Libyan ports were "able to provide migrants with adequate logistical and medical assistance" was particularly alarming, the experts said, especially given reports that Libyan coastguards had committed multiple human rights violations, including collusion with traffickers' networks and deliberately sinking boats.

The experts said any measure against humanitarian actors should be halted. "We are deeply concerned about the accusations brought against the Mare Jonio vessel, which have not been confirmed by any competent judicial authority. We believe that this represents yet another political attempt to criminalise humanitarian actors delivering life-saving services that are indispensable to protect humans' lives and dignity."

The UN experts said Italian authorities had failed to properly consider several international norms, such as article 98 of the UN Convention on the Law of the Sea, on the duty to help any person in danger at sea. "Article 98 is considered customary law. It applies to all maritime zones and to all persons in

distress, without discrimination, as well as to all ships, including private and NGO vessels under a State flag," they said.

The Directives stigmatize migrants as "possible terrorists, traffickers and smugglers", without providing evidence, the experts said. "We are concerned that this type of rhetoric will further increase the climate of hatred and xenophobia, as previously highlighted in another letter to which the Italian Government is also yet to reply."

The experts have contacted the Government about their concerns and await a reply. A copy of the letter has also been shared with Libya and the European Union.

ENDS

*UN experts: Felipe González Morales, Special Rapporteur on the human rights of migrants; Nils Melzer, Special Rapporteur on torture and other cruel, inhuman or degrading treatment or punishment; Maria Grazia Giammarinaro, Special Rapporteur on trafficking in persons, especially women and children; E. Tendayi Achiume, Special Rapporteur on contemporary forms of racism, racial discrimination, xenophobia and related intolerance, Michel Forst Special Rapporteur on the situation of human rights defenders, Obiora C. Okafor, Independent Expert on human rights and international solidarity

The Special Rapporteurs are part of what is known as the Special Procedures of the Human Rights Council. Special Procedures, the largest body of independent experts in the UN Human Rights system, is the general name of the Council's independent fact-finding and monitoring mechanisms that address either specific country situations or thematic issues in all parts of the world. Special Procedures experts work on a voluntary basis; they are not UN staff and do not receive a salary for their work. They are independent from any government or organization and serve in their individual capacity.

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