



Strasbourg, 25.11.2025
C(2025) 8013 final

COMMISSION IMPLEMENTING DECISION

of 25.11.2025

on the request for registration, pursuant to Regulation (EU) 2019/788 of the European Parliament and of the Council, of the European citizens' initiative entitled 'Demand the full suspension of the EU-Israel Association Agreement in view of Israel's violations of human rights'

(Only the English text is authentic)

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2019/788 of the European Parliament and of the Council of 17 April 2019 on the European citizens' initiative¹, and in particular Article 6(3) thereof,

Whereas:

- (1) A request for registration of a European citizens' initiative entitled 'Demand the full suspension of the EU-Israel Association Agreement in view of Israel's violations of human rights' was submitted to the Commission on 28 October 2025.
- (2) That request follows the request for registration of a European citizens' initiative entitled 'Suspension of trade agreements in case of violation of human rights and international law' which was submitted to the Commission on 30 July 2025.
- (3) By letter of 28 August 2025 (C(2025) 5818 final), pursuant to Article 6(4) of Regulation (EU) 2019/788, the Commission informed the group of organisers that as regards the request for registration submitted on 30 July 2025, the requirements for registration set out in Article 6(3), first subparagraph, points (a), (d) and (e), of that Regulation were fulfilled and that Article 6(3), first subparagraph, point (b), thereof was not applicable. However, the Commission also explained that the initiative did not fulfil the requirement set out in Article 6(3), first subparagraph, point (c), of Regulation (EU) 2019/788. In particular, the Commission explained that while it could propose a single and horizontal legal act providing for the possibility of suspending a category of existing agreements, the Union may only terminate an agreement on the basis of a Council decision specific to each agreement, in accordance with Article 218(6) of the Treaty on the Functioning of the European Union, by analogy.
- (4) The Commission therefore informed the organisers pursuant to Article 6(4), first subparagraph, of Regulation (EU) 2019/788 that they could either amend the initiative to take into account the Commission's assessment, or maintain, or withdraw, the initial initiative in accordance with Article 6(4), second subparagraph, of Regulation (EU) 2019/788.
- (5) On 28 October 2025, the group of organisers submitted an amended initiative.

¹ OJ L 130, 17.5.2019, p. 55, ELI: <http://data.europa.eu/eli/reg/2019/788/oj>

- (6) The aim of the amended initiative as expressed by the organisers is to ‘call on the Commission to put forward the proposal to the Council for the full suspension of the EU-Israel Association Agreement’. An annex to the amended initiative provides further details on its background, its subject matter and its objectives.
- (7) The Commission considers that it could adopt a proposal for a Council decision to suspend the application of the EU-Israel Association Agreement based on Article 218(9) of the Treaty on the Functioning of the European Union.
- (8) For that reason, the Commission considers that none of the parts of the initiative manifestly falls outside the framework of the Commission’s powers to submit a proposal for a legal act of the Union for the purpose of implementing the Treaties.
- (9) That conclusion does not affect the assessment of whether the concrete substantive conditions required for the Commission to act, including compliance with the principles of proportionality and subsidiarity and compatibility with fundamental rights, would be met in this case.
- (10) The group of organisers has provided appropriate evidence that it fulfils the requirements laid down in Article 5(1) and (2) of Regulation (EU) 2019/788 and has designated the contact persons in accordance with Article 5(3), first subparagraph, of that Regulation.
- (11) The initiative is not manifestly abusive, frivolous or vexatious, nor is it manifestly contrary to the values of the Union as set out in Article 2 of the Treaty on European Union or to the rights enshrined in the Charter of Fundamental Rights of the European Union.
- (12) The initiative entitled ‘Demand the full suspension of the EU-Israel Association Agreement in view of Israel’s violations of human rights’ should therefore be registered.
- (13) The conclusion that the conditions for registration under Article 6(3) of Regulation (EU) 2019/788 are fulfilled does not imply that the Commission in any way confirms the factual correctness of the content of the initiative, which is the sole responsibility of the group of organisers of the initiative. The content of the initiative only expresses the views of the group of organisers, and can in no way be taken to reflect the views of the Commission,

HAS ADOPTED THIS DECISION:

Article 1

The European citizens’ initiative entitled ‘Demand the full suspension of the EU-Israel Association Agreement in view of Israel’s violations of human rights’ shall be registered.

Article 2

This Decision is addressed to the group of organisers of the citizens' initiative entitled 'Demand the full suspension of the EU-Israel Association Agreement in view of Israel's violations of human rights', represented by Malin BJÖRK and Catarina MARTINS acting as contact persons.

Done at Strasbourg, 25.11.2025

For the Commission
Maroš ŠEFČOVIČ
Member of the Commission

