# ADVANCE UNEDITED VERSION

## **Committee against Torture**

## Consideration of the third periodic report of Albania

1. The Committee considered the third periodic report of Albania<sup>1</sup> at its 2221<sup>st</sup> and 2224<sup>th</sup> meetings, held on 19 and 20 November 2025, <sup>2</sup> and adopted the present concluding observations at its 2232<sup>nd</sup> and 2233<sup>rd</sup> meetings, held on 27 November 2025.

### A. Introduction

- 2. The Committee welcomes the submission of the third periodic report by the State Party, despite a five-year delay, and expresses its appreciation for the written replies<sup>3</sup> to the list of issues<sup>4</sup> and the supplementary information provided during and following the public consideration of the periodic report.
- 3. The Committee appreciates the open and constructive dialogue with the State Party's delegation, as well as the responses provided to the questions and concerns raised by the Committee during the review. While welcoming the preparation of the report by an interministerial working group with inputs from independent institutions, the Committee regrets the lack of consultation with civil society organisations and representatives of minority groups, including the Roma community.

## **B.** Positive aspects

- 4. The Committee welcomes the accession by the State Party to the Optional Protocol to the International Covenant on Economic, Social and Cultural Rights, on 19 February 2025; the ratification of Convention on the Rights of Persons with Disabilities on 11 February 2013 and the Violence and Harassment Convention, 2019 (No. 190) of the International Labour Organization, on 6 May 2022.
- 5. The Committee welcomes the following legislative measures adopted by the State Party in areas relevant to the Convention:
- (a) The Law No. 82/2024 on State Police, strengthening protection of victims of gender-based violence and obligating police officers to carry out a risk assessment in cases of domestic violence, on 26 July 2024;
- (b) The Law No. 79/2021 on Foreigners, simplifying legal regime and providing for some rights of foreigners, such healthcare, financial assistance, legal aid, and the right to work, on 24 June 2021;
- (c) The Law No. 10/2021 on Asylum, providing for the obligation not to return or expulse from its territory a person who have benefited or requested the rights to asylum or

<sup>&</sup>lt;sup>1</sup> CAT/C/ALB/3.

<sup>&</sup>lt;sup>2</sup> CAT/C/SR.2021 and CAT/C/SR.2024.

<sup>&</sup>lt;sup>3</sup> CAT/C/ALB/RQ/3.

<sup>&</sup>lt;sup>4</sup> CAT/C/ALB/Q/3.

temporary protection, as well as when it is reasonable to believe that the asylum seeker may be at risk of being subjected to torture or inhuman and degrading treatment, on 1 February 2021:

- (d) The Law No. 81/2020 on the rights and treatment of convicts and detainees, introducing, *inter alia*, criteria for limitations of the rights of prisoners to the necessary minimum and only to the fulfilment of a lawful objective and according to the criteria provided, on 25 June 2020, as amended in 2024;
- (e) The Law No. 79/2020 on execution of penal decisions on emphasizing the rehabilitation and social reintegration of the convicted person, and providing for alternative sentencing, 25 June 2020;
- (f) The Law No. 111/2017 on State-guaranteed legal aid, providing for free legal aid, exemption from court fees and other free legal services, in December 2017.
- 6. The Committee also welcomes the State Party's initiatives to amend its policies, programmes and administrative measures to give effect to the Convention, including:
- (a) The establishment of the Special Anti-Corruption and Organized Crime Structure, on 19 December 2019;
  - (b) The adoption of the Intersectoral Strategy Against Corruption, 2024–2030;
  - (c) The adoption of the National Strategy for Gender Equality, 2021–2030;
  - (d) The adoption of the National Action Plan for LGBTI+ Persons, 2021–2027;
  - (e) The adoption of the National Strategy Against Violent Extremism, 2021–2026;
- (f) The adoption of the National Action Plan against Trafficking in Persons, 2024–2025 and the National Anti-Trafficking Strategy 2024-2030;
- (g) The Cross-Sector Justice for Children Strategy 2022-2026 and its Action Plan, approved in 2022;
- (h) The Cross-Sector Strategy for the Protection of Crime Victims 2024-2030 and its Action Plan, adopted in 2023.

## C. Principal subjects of concern and recommendations

### Pending follow-up issues from the previous reporting cycle

7. In its previous concluding observations,<sup>5</sup> the Committee requested the State Party to provide information on the measures it had taken in follow-up to the recommendations on the following issues: fundamental legal safeguards for persons deprived of liberty; prompt, independent and impartial investigations; adequate compensation; and data collection.<sup>6</sup> The Committee regrets that it has not received information from the State Party on the implementation of the above-mentioned recommendations, despite a reminder sent by the Committee's Rapporteur for follow-up to concluding observations on 3 June 2013.<sup>7</sup> Noting the information provided in the State Party's third periodic report<sup>8</sup> and during the dialogue, the Committee considers that these recommendations have been partially implemented. The remaining issues, which have not been addressed by the State Party, are reflected in paragraphs 29 and 37 of the present document.

<sup>&</sup>lt;sup>5</sup> CAT/C/ALB/CO/2, para. 33.

<sup>&</sup>lt;sup>6</sup> Ibid., paras. 13, 21, 27 and 28.

https://tbinternet.ohchr.org/\_layouts/15/treatybodyexternal/Download.aspx?symbolno=INT%2FCAT %2FFUL%2FALB%2F12901&Lang=en.

<sup>8</sup> CAT/C/ALB/3.

#### Criminalization of torture and statute of limitations

- 8. While noting that the definition of torture in article 86 of the Criminal Code is in line with the Convention, the Committee regrets that some provisions of the Criminal Code are not fully compliant with the Convention, such as penalties that are not commensurate with the gravity of the crime of torture and statute of limitations between 10 and 20 years that may apply to the crime of torture, unless it is committed as a crime against humanity (arts. 1 and 4).
- 9. The Committee recommends that the State Party revise its Criminal Code to make it fully compliant with the Convention, in particular, to introduce penalties that take into account the grave nature of the crime of torture; and ensure that the crime of torture is not subject to any statute of limitations under all circumstances.

### Fundamental legal safeguards

10. The Committee expresses its concern at reports that fundamental legal safeguards against torture and ill-treatment are not applied systematically and effectively as detainees, in particular women and girls, are not always fully informed of their rights from the outset of their deprivation of liberty, not provided with timely access to a lawyer and a medical doctor and of the right to notify a family member or person of one's choice of an arrest and current place of detention. The Committee is also concerned about allegations that transferring detainees to multiple police stations may increase a risk of abuse, including due to omission to document certain transfers (art. 2).

## 11. The Committee reiterates its previous recommendations<sup>9</sup> that the State Party:

- (a) Ensure that all persons deprived of their liberty, are afforded, by law and in practice, from the very outset of their deprivation of liberty, all fundamental legal safeguards, including the right to be assisted by a lawyer without delay; the right to request and receive an examination, free of charge, by an independent doctor or a doctor of their choice, which is conducted out of hearing and sight of police officers, unless the doctor concerned explicitly requests otherwise; the right to be informed of the reasons for the arrest and the nature of any charges against them, in a language that they understand; the right to be registered at the place of detention; the right to promptly notify a close relative or a third party of their arrest; and the right to be brought before a judge without delay;
- (b) Regularly train police officers on the legal obligation to grant access to a lawyer and a medical doctor from the very outset of a person's deprivation of liberty and to provide for a notification of a detained person's family member or person of one's choice of an arrest and current place of detention;
- (c) Ensure that transfer to police stations is limited where strictly necessary and thoroughly documented.

### **Conditions of detention**

- 12. While acknowledging the efforts made by the State Party to improve the conditions of detention, the Committee remains concerned about reports of poor material conditions, particularly the lack of basic necessities such as food, drinking water, hygienic products, and health care, including metal health services, which are compounded by overcrowding. While noting the establishment of a working group in the State party, the Committee is further concerned about lack of medical professionals in the penitentiary system, including lack of specialized psychiatric staff in prisons and adequate therapeutic care. The Committee is also concerned that the overuse of pretrial detention contributes to a structural problem of overcrowding (arts. 11 and 16).
- 13. The Committee urges the State Party to continue its efforts to improve the material conditions of detention in all penitentiary and pretrial detention facilities, in line with the United Nations Standard Minimum Rules for the Treatment of Prisoners

<sup>&</sup>lt;sup>9</sup> CAT/C/ALB/2, para 13.

(the Nelson Mandela Rules), to reduce overcrowding at such facilities, including through the strengthening of the application of non-custodial measures. In this regard, the Committee draws the State Party's attention to the United Nations Standard Minimum Rules for Non-custodial Measures (the Tokyo Rules) and the United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules). The State Party should also take measures to provide adequate health care, including psychiatric and therapeutic care, in all penitentiary facilities.

#### **Psychiatric institutions**

14. While noting increase of medical staff in Lezhka prison in 2025, the Committee remains gravely concerned about unsatisfactory conditions of detainees on whom either a court-ordered compulsory treatment measure under Section 46 of the Criminal Code or temporary placement in a psychiatric institution is imposed, both in Tirana Psychiatric Hospital and in Lezha prison, recalling, *inter alia*, the judgment of the European Court on Human Rights <sup>10</sup> which concluded that the poor material conditions combined with inadequate medical treatment in Lezha prison amounted to inhuman and degrading treatment (arts. 2, 11 and 16).

### 15. The Committee recommends that the State Party:

- (a) Continue its efforts and allocate sufficient resources to improve material conditions in all psychiatric institutions, particularly in Lezha prison and Tirana Psychiatric Hospital, including through investment in staff reinforcement and medical services, non-custodial measures and community-based services;
- (b) Accelerate setting up a permanent specialized forensic psychiatric facility that provides a therapeutic environment and a multidisciplinary treatment programme.

#### **National Preventive Mechanism**

16. The Committee is also concerned that the National Preventive Mechanism's legislative mandate contains the power to receive and consider complaints from prisoners which is incompatible with its purely preventative mandate, according to the Optional Protocol. While welcoming the information about the increase in budget and staffing of the People's Advocate, the Committee remains concerned about insufficient human and financial resources available to the National Preventive Mechanism, considering the number of places of deprivation of liberty and the scale of the prison population in the country. It is also concerned about a lack of visibility and knowledge of the mandate of the National Preventive Mechanism (arts. 2 and 16).

## 17. The Committee recommends that the State Party:

- (a) Review the legislative mandate of the National Preventive Mechanism to ensure that complaints are not included in its mandate;
- (b) Provide the National Preventive Mechanism with sufficient human, financial, technical and logistical resources to enable it to carry out its functions effectively and independently, in accordance with article 18 (3) of the Optional Protocol;
- (c) Take measures to enhance visibility and knowledge of the mandate of the National Preventive Mechanism among public authorities, persons deprived of liberty and civil society.

### Gender-based violence

18. While welcoming the National Strategy for Gender Equality (2021-2030), other legal, political and institutional improvements in the protection of women and girls against domestic violence and the information provided by the State party regarding the number of court cases on gender-based violence, the Committee remains concerned about reports that

<sup>&</sup>lt;sup>10</sup> Strazimiri v. Albania, 34602/16 (21 May 2020)

victims face numerous obstacles in filing complaints, fear of re-victimization, precarious economic situations and lack of effective access to legal aid. The Committee is further concerned that the definition of rape in article 102 of the Criminal Code is based on the use of violence rather than the absence of consent (arts. 2 and 16).

#### 19. The Committee should:

- (a) Ensure that all acts of gender-based violence and domestic violence, including those involving actions and omissions by State authorities or other entities that engage the international responsibility of the State party under the Convention are thoroughly and promptly investigated, including through the initiation of ex officio investigations, that the alleged perpetrators are prosecuted and, if convicted, punished appropriately, and that the survivors or their families receive redress, including adequate compensation and rehabilitation;
- (b) Accelerate the adoption of legislative and policy measures to prevent and combat violence against women, and, in particular, consider amending the Criminal Code to ensure that the definition of rape is based on lack of consent, covers all nonconsensual sexual acts, and takes into account all coercive circumstances;
- (c) Take the measures necessary to encourage and facilitate the lodging of complaints by victims and to effectively address the barriers that may prevent women from reporting acts of violence against them;
- (d) Ensure that victims receive appropriate legal, medical, financial and psychological support and have access to effective remedies and means of protection, including effective access to reception centres and shelters throughout the country, and raise awareness about their existence;
- (e) Increase targeted and compulsory training for public officials, including judges, lawyers, prosecutors, law enforcement officials and healthcare and social service providers, on recognizing and handling cases of violence against women;
- (f) Strengthen public awareness-raising campaigns to address social and cultural patterns and stereotypes that facilitate and condone the tolerance of gender-based violence.

### Trafficking in persons

20. While taking into account the information provided by the State Party regarding the National Anti-trafficking Strategy 2024-2030 and the amendments to the Criminal Code and Criminal Procedure Code, the Committee is concerned about an absence of a specific law for the protection of victims of trafficking, the low number of prosecutions and convictions for trafficking in persons, the lack of resources allocated to law enforcement measures to identify potential victims of trafficking, the lack of access to compensation for victims of trafficking and the lack of a gender-responsive approach to access justice for victims (arts. 2 and 16).

## 21. The Committee urges the State Party to:

- (a) Continue to take effective measures to increase protection to the victims of trafficking in persons, including adopting specific legislation to ensure the effective protection of victims of trafficking;
- (b) Prevent and promptly, thoroughly and impartially investigate, prosecute and punish trafficking in persons and related practices;
- (c) Provide means of redress to victims of trafficking, including assistance to victims in reporting incidents of trafficking to the police, in particular by providing legal, medical and psychological aid and rehabilitation including adequate shelters, in accordance with article 14 of the Convention;
- (d) Continue to provide regular training to the police, prosecutors and judges on effective prevention, investigation, prosecution and punishment of acts of trafficking;

(f) Compile disaggregated data about the victims, prosecutions and types of sentences handed down for acts of trafficking, provision of redress to the victims and measures to prevent acts of trafficking as well as the difficulties experienced in preventing such acts.

#### Excessive use of force

22. The Committee notes with concern reports of the excessive use of force and physical violence by police, such as kicks and beatings with police batons, causing serious injuries leading to hospitalization. The Committee is further concerned at reports of intimidation against protesters that reportedly led to arbitrary arrests and detention (arts. 2, 12-14 and 16).

### 23. The State Party should:

- (a) Carry out prompt, impartial, thorough and effective investigations into all allegations of excessive use of force, including ill-treatment, by law enforcement officers, and ensure that those suspected of having committed such acts are immediately suspended from their duties throughout the period of investigation, while ensuring the principle of presumption of innocence is observed;
- (b) Prosecute all persons suspected of having committed torture or illtreatment, and, if they are found guilty, ensure that they receive sentences that are commensurate with the gravity of their acts and ensure that the victims are afforded with appropriate redress and compensation in a timely manner;
- (c) Reinforce its oversight mechanisms to prevent and address cases of excessive use of force by law enforcement officers;
- (d) Provide all law enforcement officers, especially those deployed in crowd control and demonstrations, with systematic training on the use of force based on the Basic Principles on the Use of Force and Firearms by Law Enforcement Officials and the United Nations Human Rights Guidance on Less-Lethal Weapons in Law Enforcement. The State Party should also consider incorporating the Model Protocol for Law Enforcement Officials to Promote and Protect Human Rights in the Context of Peaceful Protests<sup>11</sup> into its training curricula.

#### Protection of journalists and human rights defenders

- 24. The Committee is concerned about reports of instances of intimidation, harassment, threats, and violence by politicians, judges, police officers, and other government officials as well as organized crime groups, against journalists and human rights defenders (art. 16).
- 25. The State Party should ensure that all journalists and human rights defenders are able to carry out their legitimate work in an enabling environment, free from intimidation or other forms of harassment. The State Party should vigorously, promptly, thoroughly and impartially investigate all allegations of intimidation or other forms of harassment of journalists and human rights defenders, prosecute alleged perpetrators, appropriately punish those found guilty and provide victims with redress.

#### Access to complaint mechanisms

26. While noting information about inspections by the Ombudsman, the Parliamentary Committee and other bodies that address complaints from detainees, as well as a phone line that is available to them, the Committee regrets the lack of information regarding the establishment of an independent and effective mechanism for addressing complaints of torture and ill-treatment, including the use of excessive force inflicted by law enforcement officers. The Committee is concerned about reports that alleged victims of police misconduct, especially women and girls, are unaware of the complaint process beyond reporting their complaints to the police. In some cases, the police have reportedly refused to register or accept allegations of misconduct by their own officers (arts. 12, 13 and 16).

<sup>&</sup>lt;sup>11</sup> A/HRC/55/60.

- 27. The Committee recommends that the State Party accelerate its efforts to ensure that:
- (a) An independent and effective complaint mechanisms is available in all places of detention, including by ensuring confidential and unhindered access to such mechanisms in complete confidentiality;
- (b) Information about the possibility and procedure for filing a complaint against the police is made available and widely publicized, including by being prominently displayed in all police stations of the State Party;
- (c) All complaints about misconduct by police, prison personnel and law enforcement officials are duly assessed and investigated.

#### Prompt, independent and thorough investigations

28. The Committee remains concerned at the prevalence of limited data on the investigation of torture and ill-treatment and unlawful use of force by the police and reiterates its concern at the absence of independent and effective investigations into the allegations of torture and ill-treatment by law enforcement officials and lack of accountability of the perpetrators (arts. 12, 13 and 16).

## 29. The Committee recommends that the State Party:

- (a) Take all appropriate measures to ensure that all allegations of torture and ill-treatment by the police are investigated promptly and thoroughly by independent bodies, including immediately suspended from their duties throughout the period of investigation, while ensuring the principle of presumption of innocence is observed, and prosecute those responsible, and to provide victims with adequate redress;
- (b) Compile accurate and disaggregated data on the investigation of torture and ill-treatment and unlawful use of force by the police.

### Juvenile justice

30. While acknowledging the progress in the legal and policy framework that prohibits torture and ill-treatment of children, including the Child Rights and Protection Law, the Criminal Justice for Children Code, the Cross-Sectoral Justice for Children Strategy and the Child Rights Agenda, the Committee is concerned about reports that, for children in conflict with the law, pretrial detention remains to negatively impact their prospects for rehabilitation and reintegration into the community (arts. 2 and 11).

#### 31. The Committee recommends that the State Party:

- (a) Redouble its efforts to ensure that detention of children in conflict with the law is the measure of the last resort and that conditions of such detention comply fully with the relevant international human rights standards, including the United Nations Rules for the Protection of Juveniles Deprived of their Liberty (the Havana Rules) and the United Nations Standard Minimum Rules for the Administration of Juvenile Justice (the Beijing Rules);
- (b) Ensure that children in conflict with the law have access to the necessary legal, medical and psychological support. It further recommends that the State party guarantee access to quality basic education for all children deprived of liberty and access to long-term rehabilitation and reintegration programmes.

### Past human rights violations and impunity

32. The Committee notes the estimate of more than 5,500 individuals executed and 6,000 people missing under the former communist regime of the State Party between 1944 and 1991 and steps taken by the State Party at addressing these violations. Referring to observations of the Committee on Enforced Disappearances<sup>12</sup> and the UN Working Group

<sup>&</sup>lt;sup>12</sup> See CED/C/ALB/CO/1, para. 36

on Enforced or Involuntary Disappearances<sup>13</sup>, the Committee regrets that the State Party has carried out only two investigations, with a view to identifying and prosecuting those responsible, and providing all forms of reparation to victims and their families (arts. 2 and 14).

33. The Committee encourages the State Party to strengthen its efforts to effectively shed light on enforced disappearances that took place during the communist regime, regarding the fate and the whereabouts of the disappeared persons, and to consider investigating such crimes, prosecuting those responsible and providing all forms of reparation to the victims and their families.

#### Training of law enforcement personnel

34. While noting information on training of police, prison staff and immigration officers, the Committee regrets the lack of detailed information on the programmes regarding the prohibition of torture and other relevant topics of concern under the Convention aimed at all law enforcement personnel, civil or military, medical personnel, judges, prosecutors, and other public officials and persons who may be involved with persons deprived of their liberty. While also noting information about training of some prison and health staff, it is also concerned about the lack of information on a specific training to all professionals directly involved in the investigation and documentation of both physical and psychological traces of torture as well as medical and other personnel involved with detainees and asylum seekers on the Manual on Effective Investigation and Documentation of Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment (Istanbul Protocol), as revised as well as impact of these trainings (art. 10).

#### 35. The Committee recommends that the State Party:

- (a) Provide mandatory training on the provisions of the Convention for all law enforcement personnel, civil or military, medical personnel, judges, prosecutors, and other public officials and persons who may be involved with persons deprived of their liberty. In this regard, the State Party should develop methodologies to assess the impact of these training programmes;
- (b) Consider incorporating the Principles on Effective Interviewing for Investigations and Information-Gathering, known as the Méndez Principles, into future initiatives to review and revise interrogation techniques;
- (c) Ensure that all relevant staff, including judges, prosecutors and medical personnel, are specifically trained to identify and document cases of torture and ill-treatment, in accordance with the Istanbul Protocol, as revised.

## Redress

- 36. While welcoming the amendments to the Criminal Procedure Code introduced under Law No. 35/2017, improving the rights and the status of victims of crime, and creation of the Special Fund to prevent organized crime and to promote rehabilitation and integration of victims of trafficking, the Committee regrets lack of comprehensive information about the extent to which compensation has been afforded to victims of torture or ill-treatment, including victims of the use of excessive force by law enforcement officers, victims of violent crimes, sexual and gender-based violence and trafficking in persons in the past five years (art. 14).
- 37. The Committee recommends that State Party continues taking legal and other related measures to ensure that victims of torture and ill-treatment, including victims of the use of excessive force by law enforcement officers, victims of violent crimes, sexual and gender-based violence and trafficking in persons obtain redress and have an enforceable right to fair and adequate compensation, including the means for as full rehabilitation as possible, and to collect data and share information in the next periodic

<sup>&</sup>lt;sup>13</sup> See Preliminary Observations of the Working Group on Enforced or Involuntary Disappearances at the conclusion of its visit to Albania (5-12 December 2016) and A/HRC/36/39/Add.1 (18 July 2017)

report on instances and types of compensation and rehabilitation granted in five years prior to reporting.

## Asylum seekers and unaccompanied minors

- 38. The Committee is deeply concerned about the reports concerning use of violence and arbitrary pushbacks by the Albanian border guards, denying asylum seekers an opportunity to apply for international protection contrary to the Law on Asylum (No. 10/2021), as well as international refugee law and international human rights law. It is also concerned about information received concerning the placement of unaccompanied minors alongside unrelated adults in reception centers, which is exacerbated by the fact that the Albanian legislation, including Law on Aliens (No. 79/2021) does not sufficiently protect vulnerable groups, such as unaccompanied minors from detention. The Committee is further concerned at reports, including by Ombudsman, about the risk of prolonged detention of asylum seekers, while the relevant law provides a maximum of one year (arts. 2, 3,11, 13 and 16).
- 39. The State Party should uphold the principle of non-refoulement by ensuring that, in practice, no one may be expelled, returned or extradited to another State where there are substantial grounds for believing that he or she would be in danger of being subjected to torture. To this end, it urges the State Party to:
- (a) Cease immediately the practice of pushbacks and use of violence by the border guards and ensure that all persons seeking protection in the State Party have access to a fair and impartial review by an independent decision-making mechanism on asylum, expulsion, return or extradition and guarantee the right to appeal such decisions with suspensive effect.
- (b) Refrain from detaining unaccompanied minors and other vulnerable categories of people, facilitating this through the revision of relevant legislation and the establishment of robust, effective and fully functional identification mechanisms endowed with sufficient human and financial resources, including staff specialized in relevant areas;
- (c) Ensure strict compliance with the time limit of detention of asylum seekers and guarantee that any detention is based on an individualised assessment of necessity and proportionality, used only as a measure of last resort and for the shortest possible period.
- (d) Provide adequate training to law enforcement agents, judges and all others who participate in the asylum process on the identification of and assistance to vulnerable categories of persons, and on international refugee law and international human rights law, with specific reference to the principle of non-refoulement.

## **Immigration detention centers**

40. The Committee is concerned about the poor conditions in the immigration detention center Karrec, such as staffing, infrastructures, food and hygienic standards. The Committee also expresses its concern about the 2023 Protocol between the Governments of Albania and Italy on migrant detention facilities in Albania, managed by Italian authorities according to Italian law, which raises doubts about compliance of the State Party with the Convention, including prohibition of refoulement. Despite information provided by the State Party, the Committee remains concerned that the lack of clarity on jurisdiction governing these centers, including full and unhindered visit of the National Preventive Mechanism of Albania to them, undermines protection provided by the Convention (arts. 11 and 16).

## 41. The State Party should:

(a) Ensure that detention for the purposes of deportation is applied only as a last resort, when determined to be strictly necessary and proportionate in the light of an individual's circumstances, and for the shortest possible period, and that such detention is subject to regular and effective judicial review. Children and families with children should not be detained solely for their immigration status;

- (b) Strengthen efforts to ensure that conditions and treatment of migrants detained in any center on the territory of Albania fully comply with the Convention, including material conditions, standard of treatment, prohibition of refoulement and right to a fair asylum procedure;
- (c) Work to ensure that the implementation of the 2023 Protocol between the Governments of Albania and Italy on migrant detention facilities fully complies with the Convention, noting that the State party's obligations continue to apply regardless of the centres' management or jurisdiction, due to the fact that these facilities are located on Albanian sovereign territory (art. 2, 3, 11 and 16).
- (d) Ensure that the National Preventive Mechanism of Albania has full and unhindered access to all reception centers established on the territory of Albania, in compliance with article 4(1) and (2) of OPCAT.

## Follow-up procedure

42. The Committee requests the State Party to provide, by 28 November 2026, information on follow-up to the Committee's recommendations on: Prompt, independent and thorough investigation; Excessive use of force; and Ensuring compliance of the 2023 Albania—Italy Protocol on Migrant Detention Facilities with the Convention (see paras. 23 (a), 29 (a) and 41 (c) above). In that context, the State Party is invited to inform the Committee about its plans for implementing, within the coming reporting period, the remaining recommendations in the present concluding observations.

#### Other issues

- 43. The Committee recommends that the State Party consider making the declarations envisaged under articles 21 and 22 of the Convention, in order to recognize the competence of the Committee to receive and consider inter-State and individual communications, as indicated by the delegation.
- 44. The State Party is requested to disseminate widely the report submitted to the Committee and the Committee's concluding observations, in appropriate languages, through official websites, the media and non-governmental organizations.
- 45. The State Party is invited to submit its next report, which will be the fourth periodic report, by 28 November 2029. For that purpose, the Committee invites the State Party to accept, by 28 November 2026 the simplified reporting procedure consisting in the transmittal, by the Committee to the State Party, of a list of issues prior to the submission of the report. The State Party's replies to that list of issues would constitute its fourth periodic report under article 19 of the Convention.